

**COUNTY OF SAN LUIS OBISPO BOARD OF SUPERVISORS
AGENDA ITEM TRANSMITTAL**

(1) DEPARTMENT Drug and Alcohol/Behavioral Health		(2) MEETING DATE June 6, 2006		(3) CONTACT/PHONE Jason Wells (805)788-2060	
(4) SUBJECT Request to approve County Plan (Clerk's File) For Implementation of Proposition 36 for FY 06-07 and two related services agreements (Clerk's File).					
(5) SUMMARY OF REQUEST Pursuant to the mandates of Proposition 36, an updated annual County Plan for FY 06-07 was developed and is submitted for the Board's approval. The plan was developed through a cooperative effort of the Proposition 36 Coordinating Council. Related service agreements for treatment services with Mental Health Systems, Inc., and sober living housing (Gatehelp, Inc.) are submitted for the Board's approval.					
(6) RECOMMENDED ACTION It is recommended that the Board approve the County plan pursuant to The Substance Abuse and Crime Prevention Act of 2000-Proposition 36, and sign related service agreements with Mental Health Services, Inc. (Renewal), and Gatehelp, Inc.					
(7) FUNDING SOURCE(S) State		(8) CURRENT YEAR COST N/A	(9) ANNUAL COST \$880,456.00		(10) BUDGETED? <input type="checkbox"/> No <input checked="" type="checkbox"/> Yes <input type="checkbox"/> N/A
(11) OTHER AGENCY/ADVISORY GROUP INVOLVEMENT (LIST): The plan is carried out through the following Proposition 36 Coordinating Council members: Behavioral Services/Drug and Alcohol Services, Probation Department, Superior Court, the District Attorney, the Public Defender's Office, Community Substance Abuse Treatment Providers, and the Drug and Alcohol Services Advisory Board. This council recommends the plan for Board of Supervisors approval. County Counsel has approved the contracts as to form and legal effect.					
(12) WILL REQUEST REQUIRE ADDITIONAL STAFF? <input checked="" type="checkbox"/> No <input type="checkbox"/> Yes, How Many? _____ <input type="checkbox"/> Permanent _____ <input type="checkbox"/> Limited Term _____ <input type="checkbox"/> Contract _____ <input type="checkbox"/> Temporary Help _____					
(13) SUPERVISOR DISTRICT(S) <input type="checkbox"/> 1st, <input type="checkbox"/> 2nd, <input type="checkbox"/> 3rd, <input type="checkbox"/> 4th, <input type="checkbox"/> 5th, <input checked="" type="checkbox"/> All			(14) LOCATION MAP <input type="checkbox"/> Attached <input checked="" type="checkbox"/> N/A		(15) Maddy Act Appointments Signed-off by Clerk of the Board <input checked="" type="checkbox"/> N/A
(16) AGENDA PLACEMENT <input checked="" type="checkbox"/> Consent <input type="checkbox"/> Hearing (Time Est. _____) <input type="checkbox"/> Presentation <input type="checkbox"/> Board Business (Time Est. _____)			(17) EXECUTED DOCUMENTS <input type="checkbox"/> Resolutions (Orig + 4 copies) <input checked="" type="checkbox"/> Contracts (Orig + 4 copies) <input type="checkbox"/> Ordinances (Orig + 4 copies) <input type="checkbox"/> N/A		
(18) NEED EXTRA EXECUTED COPIES? <input type="checkbox"/> Number: _____ <input type="checkbox"/> Attached <input checked="" type="checkbox"/> N/A			(19) BUDGET ADJUSTMENT REQUIRED? <input type="checkbox"/> Submitted <input type="checkbox"/> 4/5th's Vote Required <input checked="" type="checkbox"/> N/A		
(20) OUTLINE AGREEMENT REQUISITION NUMBER (OAR) Mental Health Systems-0019000176 Gatehelp-0019000189			(21) W-9 <input type="checkbox"/> No <input checked="" type="checkbox"/> Yes		(22) Agenda Item History <input type="checkbox"/> N/A Date <u>5/3/2005</u>
(23) ADMINISTRATIVE OFFICE REVIEW <div style="text-align: center;">OK</div>					

B-19
(6.6.06)



COUNTY OF SAN LUIS OBISPO
Behavioral Health Services
DRUG AND ALCOHOL SERVICES

2945 McMillan Avenue, Suite 136
San Luis Obispo, CA 93401-1489
Phone: (805) 781- 4275 Fax: (805) 781-1227
www.slodas.org

To: BOARD OF SUPERVISORS

From: Karen Baylor, Ph.D., MFT, Behavioral Health Administrator *Karen Baylor*
Paul Hyman, M.P.A., Drug and Alcohol Services Administrator *PH*
Kim Barrett, Chief Probation Officer
Gerald Shea, District Attorney *G. Shea*
Roger Picquet, Presiding Superior Court Judge *R. Picquet*

Date: June 6, 2006

Subject: Request to approve County Plan (Clerk's File) For Implementation of Proposition 36 for FY 06-07 and two related services agreements (Clerk's File).

Recommendation

It is recommended that the Board approve 1) The County plan pursuant to The Substance Abuse and Crime Prevention Act of 2000-Proposition 36, and 2) Related service agreements with Mental Health Services, Inc. (Renewal), and Gatehelp, Inc.

Discussion

On February 6, 2001 the Board passed a resolution approving San Luis Obispo County Drug and Alcohol Services (DAS) as the lead agency for the implementation of Proposition 36. As a result of this Board action, the San Luis Obispo County Proposition 36 Coordinating Council (see other agency involvement) was formed to develop a plan for services and expenditures of funds pursuant to SACPA. The original 2001-02 plan was approved by the Board May 22, 2001.

Pursuant to the mandates of Proposition 36, an updated annual County Plan for FY 06-07 was developed and is submitted for the Board's approval. The plan was developed through a cooperative effort of the Proposition 36 Coordinating Council, which meets monthly and has been in existence since February 2001. The plan represents consensus support of the methodologies, policies, procedures, and expenditures associated with implementing the Proposition 36 plan for FY 06-07. The proposed changes to the plan revise some processes and enable resources to be used more efficiently while at the same time increasing client accountability.

The FY 06-07 County Plan includes the following new program changes:

1. Decreased treatment capacity by 75 clients over the fiscal year, as a result of decreased funding and increased program costs.

B-19
2

1. Decreased treatment capacity by 75 clients over the fiscal year, as a result of decreased funding and increased program costs.
2. Implementation of the MATRIX treatment curriculum as an evidence-based practice treatment program. This curriculum is used nationwide, as a proven best practices model for addiction treatment.
3. Through the use of volunteer counselor interns, Drug and Alcohol Services will provide alternative and ancillary group experiences for Proposition 36 clients, including Art for Recovery, Stress Management, and Grief groups.
4. Early notification, via email, is now provided for positive drug test results to appropriate Drug and Alcohol Services Specialists, so that the client's treatment plan can be adjusted in a timely manner.
5. There will be decreased probation monitoring, particularly with out of County transfers, as a result of a \$14,607 decrease in funding.
6. San Luis Obispo County is no longer dismissing charges upon completion of treatment. The client must have served a minimum of one-year probation prior to dismissal of charges.
7. In FY 2006-07 DAS will seek coordination of efforts around those Proposition 36 cases that have a domestic violence charge. DAS will include more comprehensive information in the Treatment Review Hearings in the Proposition 36 court room. This will result in an increase in criminal justice consistency in monitoring and managing these cases.
8. We have begun to conduct the Preliminary Assessment and Suitability for Services (PASS) screening for sentencing at the court room for those co-occurring disordered clients who are in custody. This will provide a smoother more efficient transition from custody to treatment which will allow clients to enter treatment sooner.

A component of the County's yearly plan is the treatment of level II.5 clients using Mental Health Systems (MHS) as a provider. Since October 2001, San Luis Obispo County has contracted with MHS, to provide drug and alcohol treatment services to Prop.36 clients with an acuity level of II.5. MHS is a leader in the field of addiction treatment to the offender population. As the current providers of Drug Court Services in San Luis Obispo County and throughout the State, they are ideally suited to provide the services. These services include: intensive case management, outpatient treatment groups five days per week, possible placement in sober living environment, increased education hours, most frequent drug testing, and treatment participation for up to 18 months. MHS will provide level II.5 drug and alcohol treatment services to an estimated 90 new and existing level II.5 clients.

An agreement with Gatehelp, Inc for sober living housing will provide for a maximum of 60 days per referred client for alcohol and drug-free housing services as needed.

B-19
C

Other Agency Involvement/Impact

Behavioral Health/Drug and Alcohol Services is the lead agency for the implementation of the Proposition 36 plan. The plan is carried out through the strong involvement and efforts of the following Proposition 36 Coordinating Council members: Behavioral Services/Drug and Alcohol Services, Probation Department, Superior Court, the District Attorney, the Public Defender's Office, Community Substance Abuse Treatment Providers, and the Drug and Alcohol Services Advisory Board. This council recommends the plan for Board of Supervisors approval. This council recommends the plan for Board of Supervisors approval. County Counsel has approved the contracts as to form and legal effect.

Financial Considerations

The FY 05-06 State Plan anticipated an overall spending of \$ 901,940, among the various Proposition 36 partners. The State FY 06-07 Plan anticipates spending of \$880,456, or a 2.4% decrease from the previous year's plan. The 2.4% decrease was due to the reduction of available carryover dollars. The summary below lists the budgeted FY 06-07 spending by partner and the anticipated expenditures for each:

Drug and Alcohol Services \$527,394
Lead agency, provides program administration, evaluation, and treatment services to clients with an acuity level from I.2 – II.5, including those clients with co-occurring disorders and Spanish speaking. Includes required travel and training costs for all partners.

Probation \$210,132
Provides field supervision of clients ensuring public safety.

District Attorney \$8,155
Administration of post-plea probation violations.

Superior Court \$44,009
Adjudication and client treatment compliance for treatment review hearings. Court legal clerk time.

Mental Health Systems (Renewal Agreement) \$74,576
Private provider providing treatment services to clients with a level II.5 acuity.

Other Services \$16,190
Sober living housing and limited psychiatrist services.

A detailed budget description is included on the following page.

The funds are to be spent on existing staff. This item will have no General Fund impact.

B-19
4

Results

FY 04-05 Results

To assure an accurate full year assessment of program results, outcomes are reported in the year following their completion. Presented here are the outcomes for FY 04-05.

Proposition 36 has been implemented in San Luis Obispo County since July, 2001. During FY 2004 – 2005 there were 580 referrals to the program (Table 1, below) and 444 individuals received treatment services from the Proposition 36 program. The average length of treatment is over 16 months. Nevertheless, many participants drop out of treatment before reaching completion or are terminated from the program. San Luis Obispo County's dropout rate from the program is 31%, coincidentally matching the State benchmark of 31%, (see Goal #1, below).

Of those participants who complete the program, their re-arrest rate for new drug offenses is very low at 5%, and re-arrest rate for ANY crime is also very low at 7%. The re-arrest rate of program dropouts, however, was 34% (Table 2, below). According to studies, the re-arrest rate for those adult drug offenders who never receive any drug treatment ranges from 50% up to 80% (Wanberg, 1998).

The following tables and charts provide a view of the program outcomes:

B-19
6

**Table 1: Prop-36 Summary of Outcomes
FY 04 - 05**

Outcomes	Numbers	Percent of Referrals	Percent of Admissions
Clients Referred	580	100.00%	
Clients Assessed	557	96.03%	
# of New Clients in Tx (Admissions)	444	76.55%	100.00%
Transferring to Tx in Other County	62		13.96%
Average Time to Complete	16	Months	
Program Completers	99		22.30%
Active Client Census (on 6-30-05)	163		36.71%
Program Drop-Outs	120		31.41%
Program Completers Re-arrested for ANY Offense (of this total, the number arrested for DRUG Offenses)	7 (5)		7% (5%)

*Program dropouts remain on probation and are sent back to jail to serve out their original sentence. Their offense is recorded in their criminal record. After jail they may be put on bench probation, to be monitored by the courts.

State Benchmarks released by UCLA for Proposition 36 Programs statewide FY 2003-04:

82% rate of successful assessment (rate for SLO was 96%) (Table 1, above)

72.6% rate of successful placement in Treatment (rate for SLO was 76.5%)

31% is the statewide rate of dropout (rate for SLO was 31.41%)

B-19
7

Table 2: Recidivism Rates for graduates measured 1 year following completion of program (FY 04-05)
 (n = 99 completers)

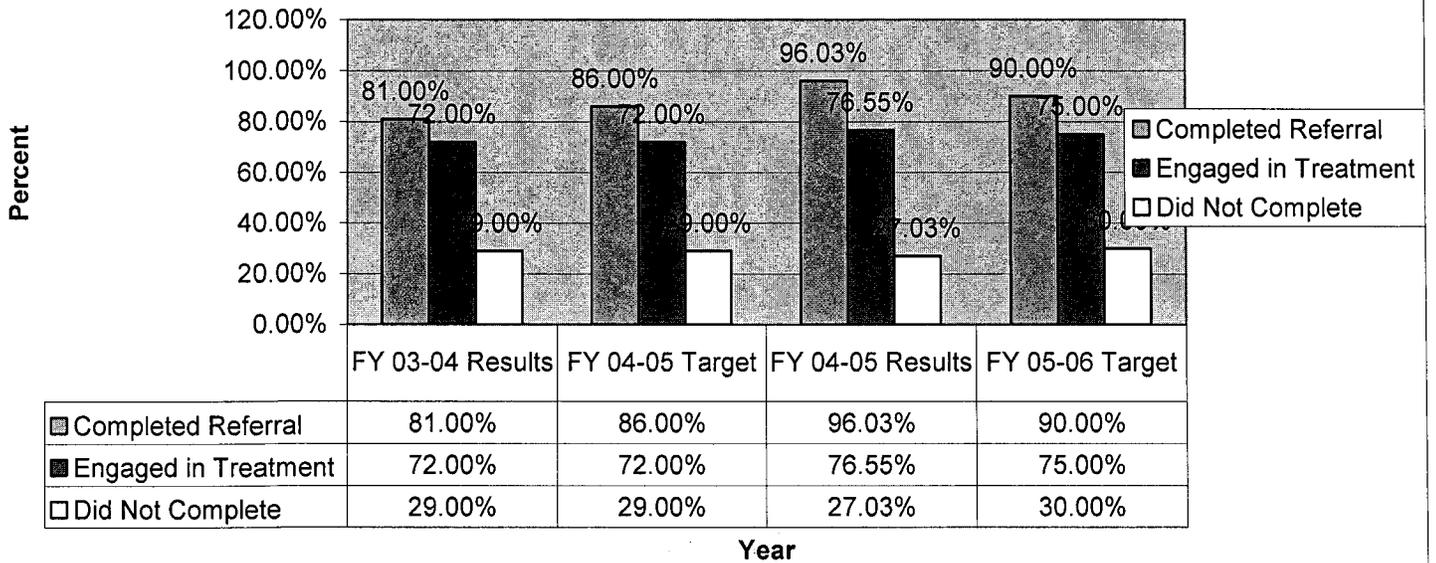
Outcomes	Drug Related Arrests	Any Arrests
Prop. 36 Program Completers	5%	7%
Prop. 36 Program Non-Completers	34%	56%
No Treatment Control (Wanberg, 1998)	50%-80%	50%-80%

Page 20

B-19
8

Goal 1: To redirect drug users into treatment rather than jail.

**Goal #1: Prop 36 Clients Referred, Engaged in Treatment and Non-Completers
(n = 580 Clients for FY 04-05)**



State Benchmarks released by UCLA for Proposition 36 Programs statewide FY 2003-04:

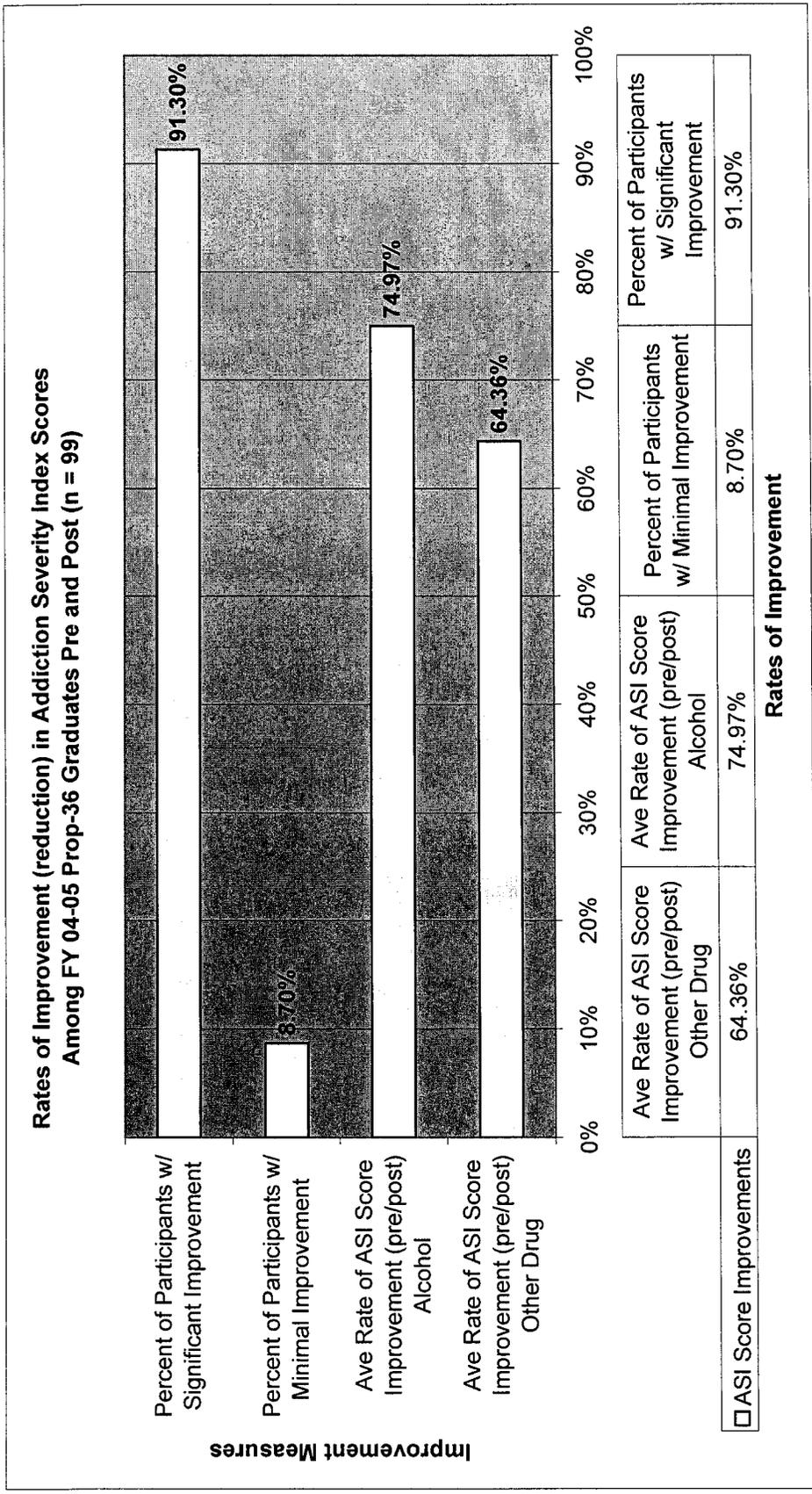
82% rate of successful assessment (rate for SLO was 96%) (Table 1, above)

72.6% rate of successful placement in Treatment (rate for SLO was 76.5%)

31% is the statewide rate of dropout (rate for SLO was 31.41%)

B-19
9

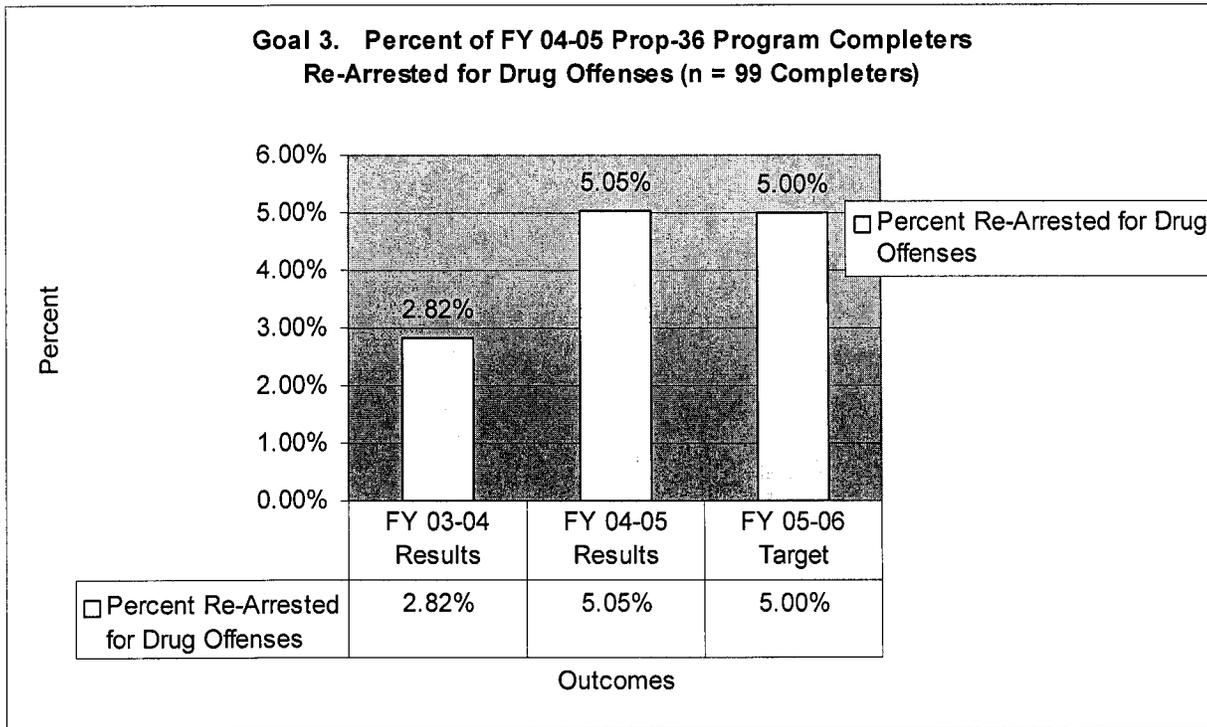
Goal 2: To improve public health and to reduce drug dependence.



The ASI represents the industry standard in determining outcome accountability among treatment facilities in C.A. Changes over time demonstrate an impact of treatment and its subsequent impact of behavior.

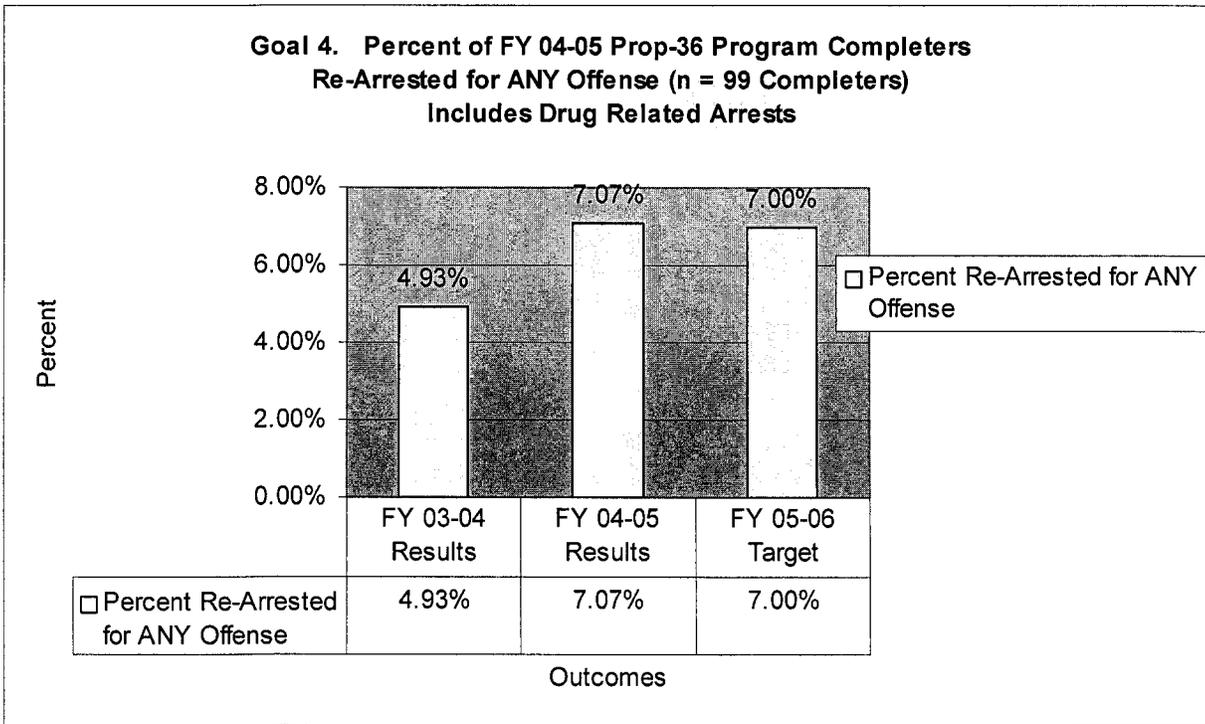
10.8.19

Goal 3: Reduce recidivism due to drug use.



B-19
11

Goal 4: Reduce other crimes associated with drug use.



B-19
12