Planning Commission Study Session September 28, 2023



Dana Reserve Specific Plan Project

LRP2020-00007; SUB2020-00047

County Team

- Emily Creel Project Manager and EIR Consultant
- Ben Dore County Counsel
- David Grim Public Works
- Airlin Singewald Planning and Building Lead



Agency Representatives

- Nipomo Community Services District Ray Dienzo and Mario Iglesias
- Regional Transit Authority Geoff Straw



Purpose of Study Session

Informs the Commission and public about the project

 Allows Commission to scope key issues and request additional information for October 23/24 hearing

Not a public hearing – no Commission deliberation or action



Format of Study Session

- Staff and Applicant Presentation
- Questions and Answers for Staff and Applicant
- Public Comment Period
- Commission to scope key issues and provide staff direction



Requested Entitlements

- Specific Plan
- Vesting Tentative Tract Map
- Conditional Use Permit
- Development Agreement
- Final EIR
- Annexation Application
- County-initiated General Plan Amendment



Timeline

- June 2020 Application submitted
- October 2020 Application accepted
- December 2020 South County Advisory Council
- January 2021 Specific Plan Authorized
- March 2021 Community Workshop



Timeline

- June 2021 EIR Notice of Preparation
- July 2021 EIR Scoping Meeting
- June 2022 Draft EIR Notice of Availability
- July 2022 Draft EIR PC Study Session
- July 2023 South County Advisory Council



Timeline

- August 2023 Final EIR and Staff Report posted
- August 2023 South County Advisory Council
- August 2023 Planning Commission



Senate Bill 330 - Background

- The Housing Crisis Act of 2019
- Streamlines eligible Housing Development Projects
- Project is an eligible Housing Development Project



Senate Bill 330 - Protections

- Vesting rights related to fees and ordinances
- Limit of 5 hearings (does not apply to legislative actions)
- Denial must be based on written findings supported by preponderance of evidence:
 - a. A specific adverse impact on public health and safety; or
 - b. Significant and unavoidable environmental impacts



General Plan Consistency

- The blueprint for all County land use decisions
- Seeks to balance the tension between development and environmental protection goals
- Is the project as a whole consistent with the General Plan as a whole?

The General Plan

General Plan Amendment

Specific Plan

Vesting Tentative Tract Map

Conditional Use Permit

Final EIR

The <u>vision</u> for expansion and future development of the Nipomo URL

Ensures *consistency* between General Plan and DRSP

The <u>land use regulations</u> to implement the General Plan's vision

Authorizes the construction of backbone infrastructure and conveyance of large lots

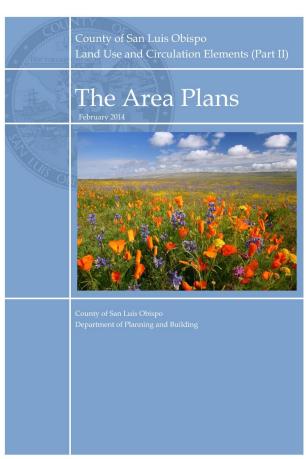
Authorizes <u>site disturbance</u> <u>and tree removal for</u> <u>backbone infrastructure</u>

Analyzes, discloses, and mitigates the project's environmental impacts



South County Area Plan

- Land Use and Circulation
 Element for South County
- Contains 3 concepts for expanded urban development around Nipomo URL with Specific Plan approval



Cañada Ranch Specific Plan

- Land use goal and objective to expand the Nipomo URL to the north on the Cañada Ranch
- Allows for a mix of commercial and higher density residential uses



Figure 4-4: Specific Plan Area-Canada Ranch Property

The specific plan should determine the feasible extent of the job-generating uses as a first priority. Residential uses should be considered only in support of employment development. The property has a large oak woodland that should be evaluated for preservation as a long-term habitat. Due to its size, the site is also a potential location for a high school if feasible. A specific plan should be accompanied by market feasibility and fiscal impact studies and an environmental impact report to determine the logical extent and location of development.

Canada Ranch Objectives.

- Service commercial and light industrial uses designed as business or office parks that have integrated site planning, architecture and landscaping;
- Commercial retail uses to serve travelers at an interchange of Highway 101 and an extension of Willow Road, if the location is determined to occur on this property, as a gateway to the community and employees and users of the area;
- . Residential uses that are affordable to employees of the area, to be developed concurrently or in later phases upon the success of the non-residential uses.

Standards in Article 9 of the Land Use Ordinance require the preparation of specific plans, which have state-mandated content requirements, to identify the optimum types and intensity of these uses in association with residential areas on and off-site. Primary concerns for traffic impacts and transportation alternatives are reflected within the standards. The environmental impacts of the proposed specific plans will be evaluated during their preparation.

Prior to the adoption of any specific plans, any development of these larger holdings, such as the Canada Ranch property, may cluster the allowed density into smaller parcels to create neighborhoods within larger common open space areas. Suburban scale clustered developments can maintain a rural character by fitting each project into the landscape and minimizing its visibility from public collector and arterial roads and highways.

Sheehy and Dana-Foothill Road Areas. East of Highway 101, the Residential Rural area along Sheehy and Dana Foothill Roads will provide locations for rural home-sites and agricultural uses. The upper area is located on the slopes of the Temattate Ridge, which is recognized by the county Agriculture and Open Space Plan as a scenic resource. Development in this area should be located in the least visible portions of sites, not on the ridge tops. The Residential

Land Use Adopted February 2014 V.4-15 South County Content last updated: see Section 1.3, page V.1-2



Housing Element

 Goal: Achieve an adequate supply of safe and decent housing that is affordable to all residents of the unincorporated county

 Roadmap to achieve the County's Regional Housing Needs Allocation

2020-2028 HOUSING ELEMENT

COUNTY OF SAN LUIS OBISPO GENERAL PLAN



Adopted November 17, 2020 Board of Supervisors Resolution No. 2020-262



Housing Focus

Category	Unit Count	Neighborhood	RHNA Category	Verification
Very Low	52	NBD 10A and 10B	Yes	Deed restriction
Low	52	NBD 10A and 10B	Yes	Deed restriction
Moderate	192	NBD 1 and 2*	Yes	Development Agreement
Workforce	315	NBD 1, 2*, and 3	No	Development Agreement
Missing Middle	290	NBDs 4, 5, and 6	No	Specific Plan
Age Restricted	417	NBDs 7, 8, and 9	No	Development Agreement
Total	1,318			

^{*}Assumes NBD 2 consists of rental units. If NBD 2 consists of for-sale units, then 105 Moderate income units would be shifted to Workforce.



DRSP Contribution to RHNA

Income Level	Required RHNA (2019- 2028)	2019-2022 Permits Issued	Remaining RHNA	DRSP Units	New Remaining RHNA
Very Low	801	7	794	52	742
Low	505	113	392	52	340
Moderate	585	119	466	192	274
Above Moderate	1,365	878	487	1,022	-535
Total	3,256	1,117	2,091	1,318	

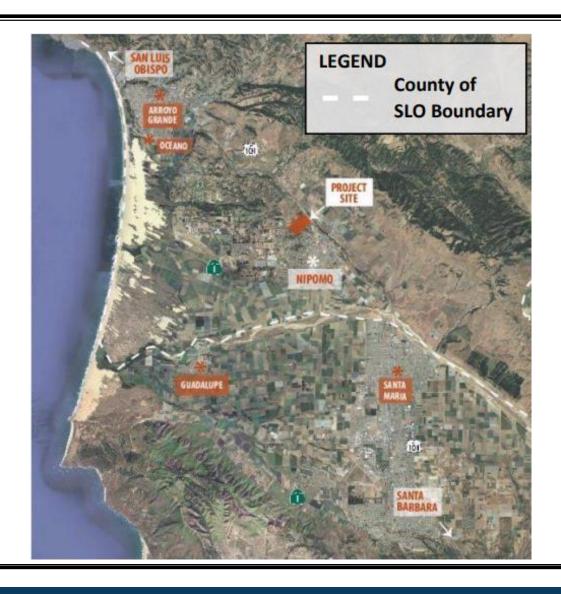
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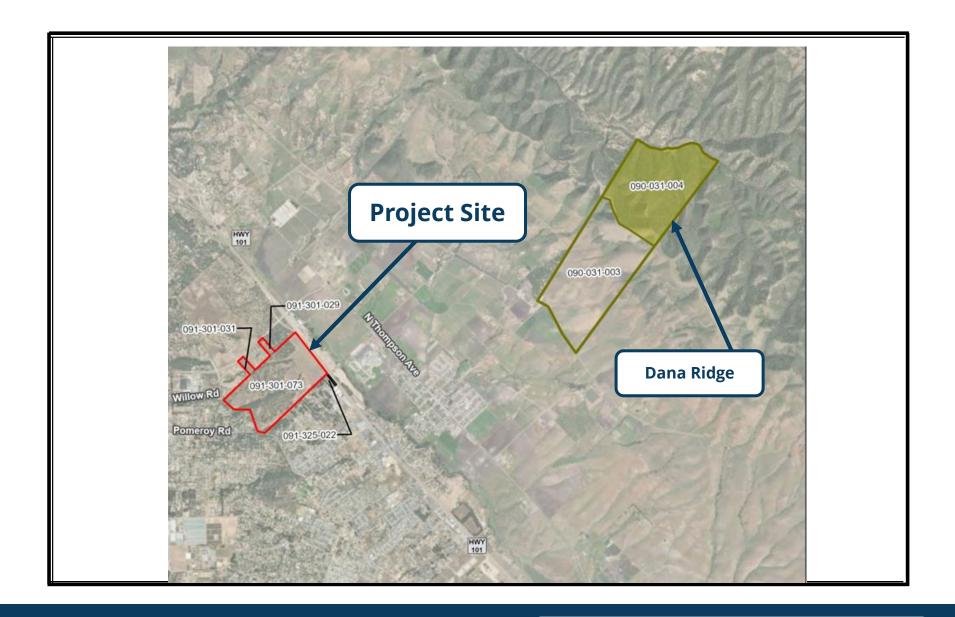
Presentation Outline

- Overview of Staff Recommended Alternative
- Review of changes since circulation of Draft EIR
- Environmental Analysis
- Supplemented for Staff Recommended Alternative
- Key Issue Areas







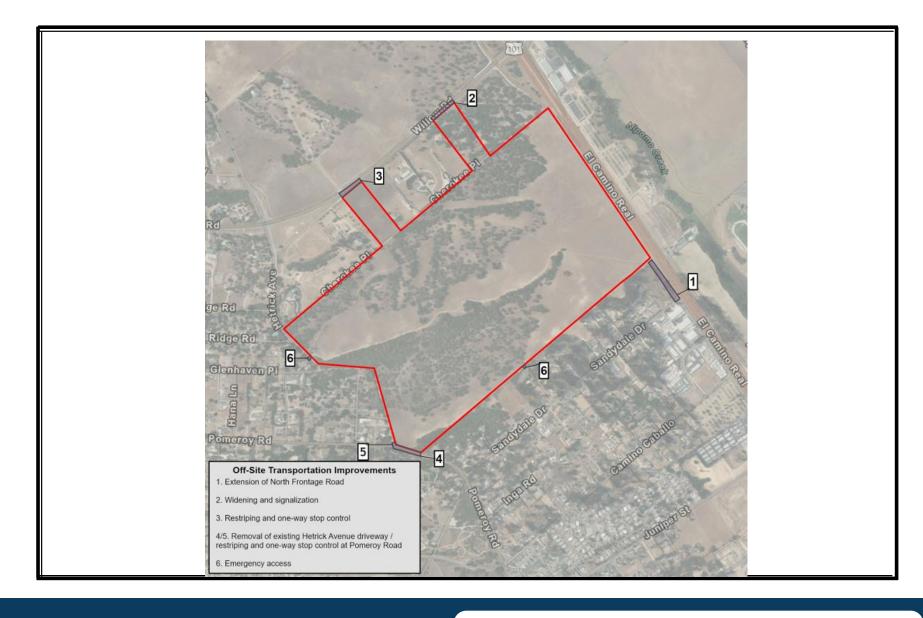








Specific Plan Area LRP2020-00007; SUB2020-00047





Offsite Transportation Improvements LRP2020-00007; SUB2020-00047

Project Overview

- Discretionary Approvals
 - Vesting Tentative Tract Map #3159
 - 2023 Dana Reserve Specific Plan
 - CUP for oak tree removal and grading/impervious surfaces
 - Final EIR, CEQA Findings, MMRP, and Statement of Overriding Considerations
 - County-initiated General Plan and Ordinance Amendment
- Annexation into the Nipomo Community Services District service area

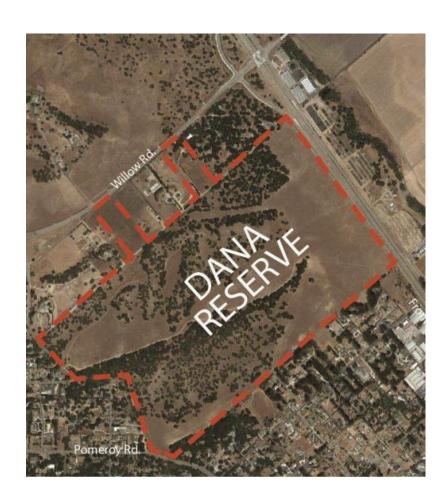












Table 2.5: Residential Use Table

	DR-SF1	DR-SF2	DR-MF
Primary Uses			
Single-Family Dwellings	ZC	ZC	N
(Neighborhoods 3, 4, 5, and 6)			
Single-Family Dwellings	CUP	N	N
(Neighborhoods 7, 8, and 9)	COP		
Multi-Family Dwellings	N	N	SP
(Neighborhoods 1 and 2 and 10A and 10B)	IN		
Secondary Uses			
Accessory Dwelling Unit (Secondary Dwelling) 1	ZC	ZC	ZC
Child DayCare – Family Day Care Homes	SP	SP	SP
(less than 12 children)	34		
Child DayCare – Family Day Care Homes	MUP	MUP	MUP
(12 or more children)	IVIOP		
Community Center/Clubhouse/Pool	SP	SP	SP
Community Garden	SP	SP	SP
Home Occupation ²	ZC	ZC	ZC
Pocket Park	ZC	ZC	ZC
Residential Accessory Uses ³	SP	SP	SP
Residential Care Home, 6 or Fewer Boarders	ZC	ZC	ZC
Residential Care Home, 7 or More Boarders	N	N	MUP

Notes:

ZC: Zoning Clearance SP: Site Plan Review MUP: Minor Use Permit

CUP: Conditional Use Permit N: Not Permitted

Uses listed above consistent with County use definitions, where applicable.

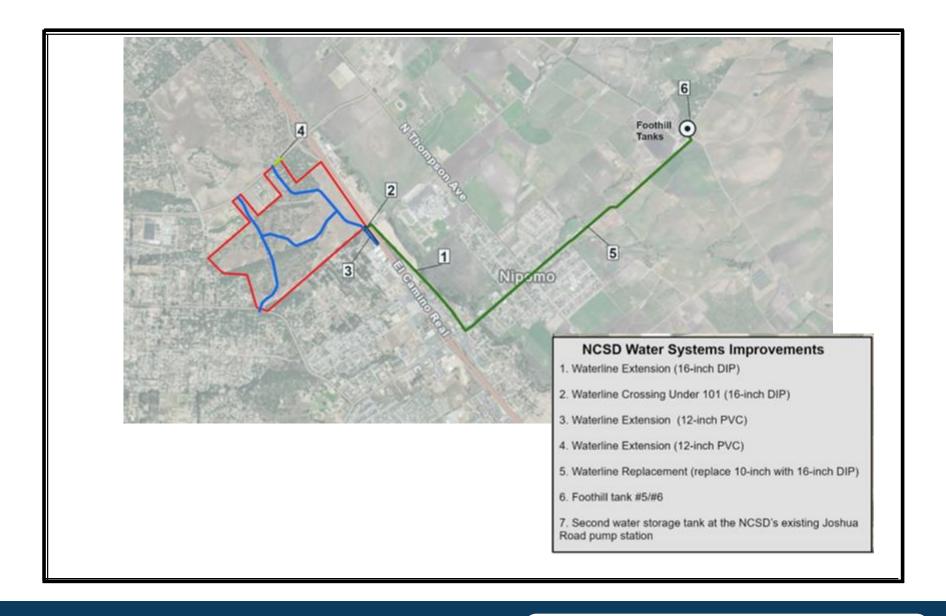


Subsequent Development LRP2020-00007; SUB2020-00047

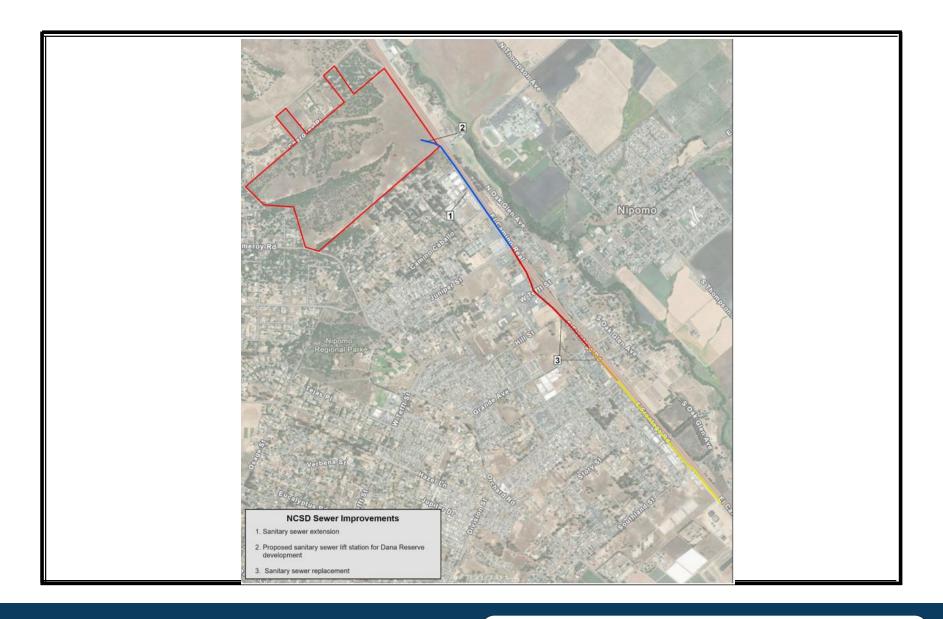
¹ Governed by applicable State law and County LUO Section 22.30.470.

² Home Occupation uses are home business that meet the County's home occupation requirements in LUO Section 22.30.230 (e.g., no more than one customer at a time, no signage, etc.)

³ Residential Accessory Uses include garages, sheds, workshops, guesthouses, studio, etc. These uses are subject to LUO Section 22.30.410.









Project Phasing - Backbone Infrastructure

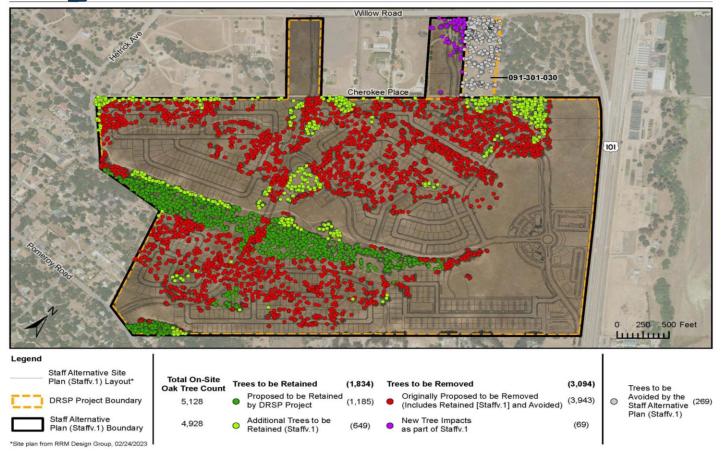




Changes Since Circulation of the DEIR

- Biological Resources
- Population Growth
 - AQ/GHG
 - Jobs/Housing Imbalance
 - Schools
 - Public Services
 - Transportation
- Parks and Recreation
- Compatibility along Project Boundary

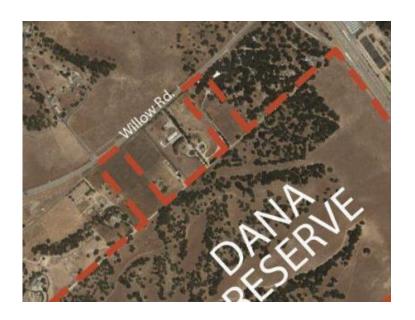






Relocation of Collector A – avoids 200 oak tree removals





Split of NBD 10 – avoids 186 oak tree removals





Revision to public park – avoids 110 oak tree removals







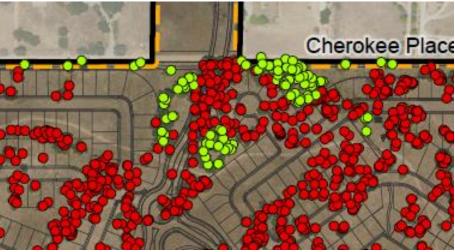
Reorientation of NBD 9 – avoids 69 oak tree removals

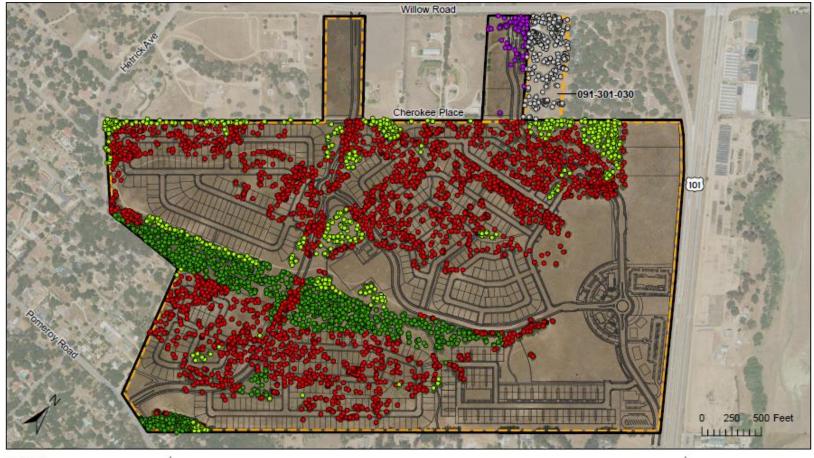




Review of grading plans – avoids 293 oak tree removals







Legend

Staff Alternative Site
Plan (Staffv.1) Layout*

DRSP Project Boundary

Staff Alternative
Plan (Staffv.1) Boundary

"Site plan from RRM Design Group, 02/24/2023

Total On-Site Oak Tree Count	Trees to be Retained	(1,834)	Trees to be Removed	(3,094
5,128	 Proposed to be Retained by DRSP Project 	(1,185)	Originally Proposed to be Removed (Includes Retained [Staffv.1] and Avoided)	(3,943
4,928	Additional Trees to be Retained (Staffv.1)	(649)	New Tree Impacts as part of Staffv.1	(69)

Trees to be
Avoided by the
Staff Alternative
Plan (Staffv.1)



Changes Since Circulation of the DEIR – Age Restriction / Population Growth

Proposed Project	ct (+4,555 People*)		
Nipomo URL	Without Project	With Project	% Change / Year***
2020	18,176 (2020 U.S. Ce	nsus)	
2030	19,498 (2019 RTP**)	24,053	2.34%
Staff Recommen	nded Version (+3,525 People*)	-	<u>'</u>
Nipomo URL	Without Project	With Project	
2020	18,176 (2020 U.S. Ce	nsus)	
2030	19,498 (2019 RTP**)	21,701	1.81%

^{*}Includes ADUs



^{**}Straight-line projection based on 2019 RTP 2060 population projection of 23,462

^{***}Straight-line (not CAGR)

Changes Since Circulation of the DEIR – Parks and Recreation





Changes Since Circulation of the DEIR - Compatibility along Project Boundary





EIR Analysis



COUNTY OF SAN LUIS OBISPO DEPARTMENT OF PLANNING & BUILDING

PLN-1118 04/2020

Preliminary Initial Study - Environmental Checklist

Dana Reserve Specific Plan ED21-094 (PLN-1118)

Preliminary Initial Study in Support of the Project Notice of Preparation (NOP)

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED: The proposed project could have a "Potentially Significant Impact" for environmental factors checked below. The purpose of the following discussion is to provide a summary of the environmental impact issue areas that will be analyzed further in the proposed project Environmental Impact Report (EIR). **Public Services** Aesthetics Greenhouse Gas Emissions Hazards & Hazardous Materials Recreation Agriculture & Forestry Hydrology & Water Quality Resources Tribal Cultural Resources Air Quality Land Use & Planning Biological Resources Mineral Resources Utilities & Service Systems X Cultural Resources Wildfire Noise Population & Housing Energy Geology & Soils



EIR Analysis

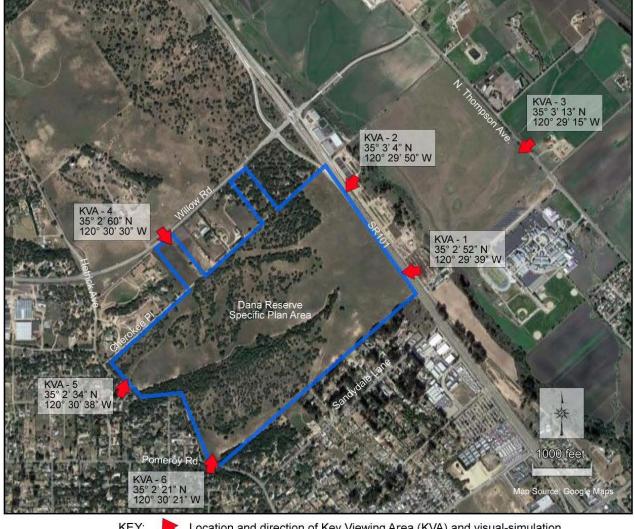
IMPACTS THAT ARE LESS-THAN-SIGNIFICANT WITH MITIGATION

- Aesthetics
- Agriculture and Forestry Resources
- Cultural Resources
- Energy
- Geology and Soils
- Hazards and Hazardous Materials
- Hydrology and Water Quality

- Noise
- Public Services
- Recreation
- Tribal Cultural Resources
- Utilities and Service Systems
- Wildfire



Aesthetics



KEY: Location and direction of Key Viewing Area (KVA) and visual-simulation.

Figure 4.1-14. Key Viewing Area (KVA) location map.



Less-than-significant with mitigation - Aesthetics







Figure 4.1-15. Key Viewing Area 1: Existing view and visual simulations of the Specific Plan Area as seen from US 101 looking northwest.

Mitigation Measures:

- Visual Screening Zone
- Replacement tree size requirements
- Subsequent Visual Impact Assessments



Public Services







Utilities and Service Systems

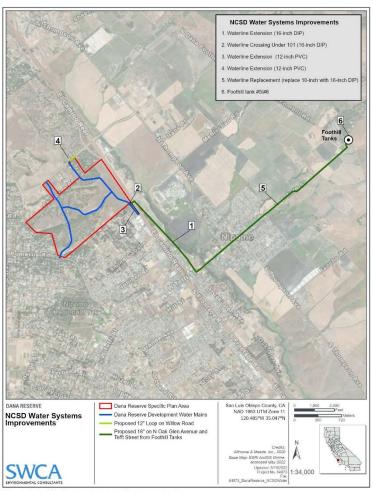


Figure 2-5. Off-site water system improvements.

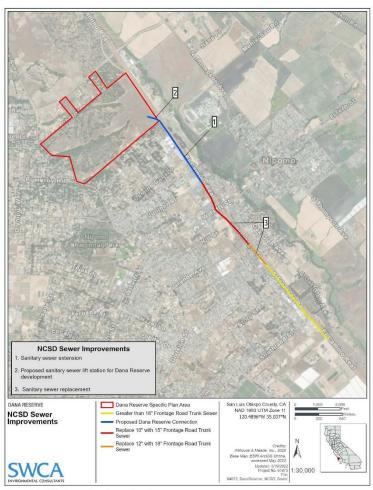


Figure 2-6. Off-site wastewater system improvements.



EIR Analysis

SIGNIFICANT AND UNAVOIDABLE (CLASS I) IMPACTS

- Air Quality (3)
- Biological Resources (6)
- Greenhouse Gas Emissions (2)
- Land Use and Planning (3)
- Population and Housing (2)
- Transportation (2)
- Growth-Inducing Impacts (1)



EIR Analysis - Population Growth

SIGNIFICANT AND UNAVOIDABLE (CLASS 1) IMPACTS

- Air Quality
- Greenhouse Gas Emissions
- Population and Housing
- Transportation
- **Growth-Inducing Impacts**

Table 4.14-14. Project Residential Population Generation

Land Use Type	Number of Dwelling Units	Nipomo Average Household Size ¹	Estimated Population Generated
Single-Family	831		2,626
Multi-Family	458	3.16	1,448
Accessory Dwelling Units	152		481
Total	1,441	-	4,555

Table 4.14-15. Project Nonresidential Population Generation

Land Use Type	Potential Square Feet	Square Feet per Employee	Employees
Village Commercial Use		585	194
Flex Commercial Uses	113,000		
Hotel	60,000	1,804	34
Education	30,000	672	45
Total			273



EIR Analysis - Population Growth

SIGNIFICANT AND UNAVOIDABLE (CLASS 1) IMPACTS

- Mitigation Measures:
 - Air Quality
 - · Electric fireplaces
 - · Shade over 50% parking spaces
 - · Create, expand, improve a park-and-ride lot
 - · Employee lockers and showers
 - · Bicycle parking
 - · Improved public transit
 - · Zero-emission fleet vehicle requirements
 - · Orientation of sensitive land uses away from US 101
 - Greenhouse Gas Emissions
 - · Prohibition of natural gas to serve residential uses
 - · Level 2 residential use vehicle chargers
 - Population and Housing / Growth-Inducing Impacts
 - · No feasible mitigation identified
 - Transportation
 - Subsequent Transportation Demand Management Programs

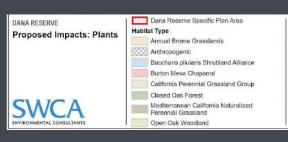


EIR Analysis - Biological Resources



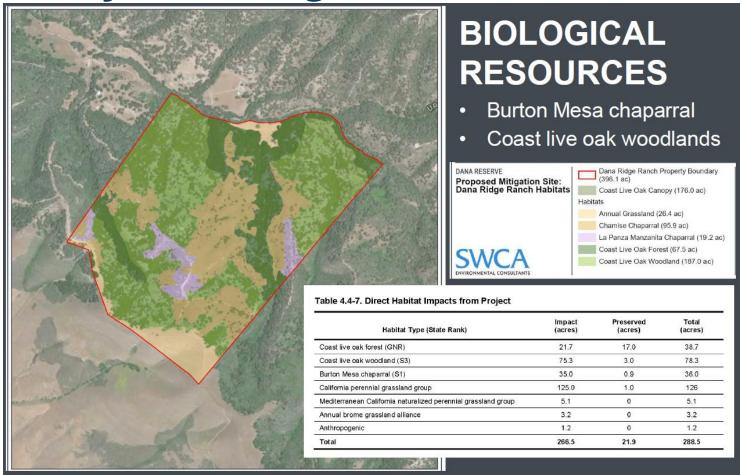
BIOLOGICAL RESOURCES

- CRPR Class 4 and Watch List plants
- Sensitive Natural Communities – Burton Mesa chaparral, Coast live oak woodlands
- Policy inconsistency related to biological resources (oak impacts)





EIR Analysis - Biological Resources





EIR Analysis - Tribal Cultural Resources

- Site avoidance/treatment
- Oak removal
- Housing preference
- Arborglyph survey



EIR Analysis - Alternatives Analysis



- "No Project" Alternative
- Alternative 1: Applicant-Preferred Alternative
- Alternative 2: La Canada Ranch Specific Plan
- Alternative 3: Residential Rural Cluster Subdivision
- Alternative 4: Development on Non-Native Grassland
- Alternative 5: Gradual Transition along the Fringe



EIR Analysis - Chapter 10

- Standards for requiring additional environmental review
- Summary of revisions in 2023 Dana Reserve Specific Plan
- Evaluation of those changes to key issue areas:
 - Biological Resources
 - Greenhouse Gas Emissions
 - Land Use and Planning
 - Population and Housing
 - Public Services
 - Recreation
 - Transportation
 - Utilities and Service Systems



Clarifications and Edits



San Luis Obispo Office 1422 Monterey Street, C200 San Luis Obispo, California 93401 Tel 805.543.7095 Fax 805.543.236

MEMORANDUM

o: Airlin Singewald, Environmental Coordinator

From: Emily Creel, Principal Planning Team Lead

Date: August 18, 2023

: Clarifications to the Dana Reserve Specific Plan Final EIR

DANA RESERVE SPECIFIC PLAN FINAL ENVIRONMENTAL IMPACT REPORT

The Dana Reserve Specific Plan Final Environmental Impact Report (EIR) was made available on the County's website on August 4, 2023 at the following webpage:

https://www.slocounty.ca.gov/Departments/Planning-Building/Forms-Documents/Planning-Projects/Dana-Reserve-Specific-Plan/Final-Environmental-Impact-Report aspx. Hard copies have also been made available at the Planning and Building Department, County Clerk's Office, and Nipomo Library.

Subsequent to the posting of the Final EIR, several reviewing parties, including County staff, responsible agency staff, and the applicant, have identified several items that require clarification before the Final EIR is certified. The proposed edits consist of minor clarifications or corrections and do not substantively change any of the environmental analysis in the EIR. The proposed changes are summarized below.

- Mitigation Measure BIO/mm-14.1: The County did not intend to require completion of
 Mitigation Measure BIO/mm-14.1 prior to issuance of the Conditional Use Permit for Oak Tree
 Removal and Grading/Impervious Surfaces. This measure would be revised to require compliance
 prior to any ground-disturbing activity that would require oak tree removal.
- Chapter 2, Section 2.5.3.1, Page 2-22: This section would be clarified by removing the reference to the County's Inclusionary Housing Ordinance, which is no longer applicable.
- Chapter 2, Section 2.5.3.1.2, Page 2-19: Alternate fueling stations was inadvertently added to a line in Table 2-9 that incorrectly indicates it would not be an allowed use in commercial land use categories. This section would be clarified to reflect alternative fueling stations as an allowed use within commercial land use categories through a Zoning Clearance (ZC). This is consistent with mitigation requirement for the project.
- Chapter 4.1, Section 4.1.5, Page 4.1-26 (6th paragraph): This section will be clarified by correcting the number of oak tree removals to be consistent with other sections of the EIR.
- Chapter 4.1, Section 4.1.5, Page 4.1-26 (7th paragraph): This section will be clarified to reflect
 the accurate width of the SoCalGas utility easement (20 feet) as reflected in other sections of the
 FIR

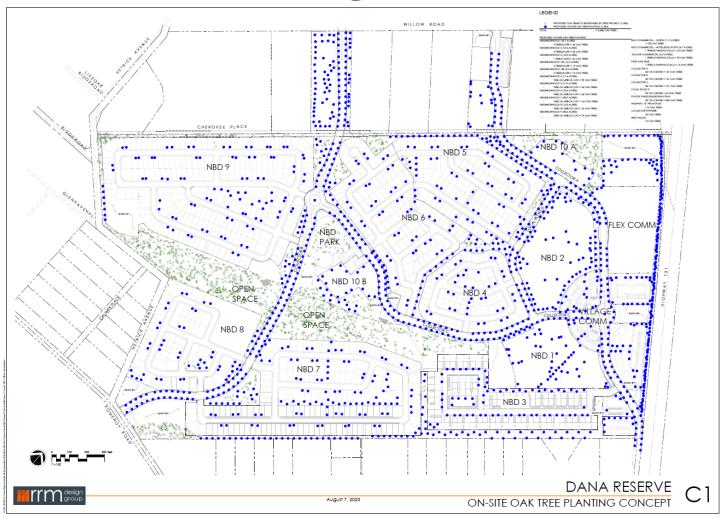
Dana Reserve Specific Plan - Clarifications to Final EIR

- Chapter 4.11, Section 4.11.5Chapter 4.10, Section 4.10.1.2, Page 4.10-1: This section will be revised to accurately reflect the size of the project parcels abutting Willow Road.
- Chapter 4, Section 4.17.2.4, Page 4.17-15 Circulation Policies (c): The EIR references Class I and Class IV bike paths; however, only buffered Class II bike paths are proposed as reflected in the Dana Reserve Specific Plan (DRSP). This reference would be corrected to reflect the proper type of bike path proposed.
- Chapter 4.19, Section 4.19.5, Pages 4.19-35 and 4.19-36: This section will be revised to ensure
 consistency with the description of off-site water and wastewater improvements described in
 other rections of the EIR
- Chapter 5, Section 5.4.1.1.19, Page 5-17: The reference to proposed collector roads will be revised to clarify they would extend from Pomeroy Road (not Hetrick Avenue) and North Frontizes Road to Willow Road
- Chapter 5, Section 5.4.2.3.17, Page 5-28: The reference to proposed collector roads will be revised to clarify they would extend from Pomeroy Road (not Hetrick Avenue) and North Frontage Road to Willow Road.
- 11. Chapter 10, Section 10.2.2.8, Page 10-7 Public Park: The EIR incorrectly states that no oak trees would be removed at the location of the passive neighborhood park. The revised neighborhood park concept was a change made in the 2023 DRSP to, in part, reduce impacts to oaks; however, limited oak tree removal would still be required for construction of the parking lot and restroom facilities. This section would be corrected to clarify this reduced, but not entirely avoided, invact to oak trees.
- 12. Chapter 10, Section 10.2.2.9, Page 10-8 Other Minor Revisions: An important revision made in the 2023 DRSP was the inclusion of Objective Design Standards and Design Guidelines revisions. This section will be clarified to direct the reader to these revisions.
- 13. Chapter 10, Section 10.3.4, Page 10-10 Population and Housing: An important change to the project since circulation of the Draft EIR was a closer calculation of projected population growth that could result from build-out of the Specific Plan Area. The Final EIR recognized a reduction in population growth due to reduced household sizes in age-restricted units, deed-restricted affordable units, and affordable dwelling units (ADUs). This section incorrectly failed to account for the reduced population associated with ADUs, which have an average household size of 1.5 persons/household, compared to the communitywide average of 3.16 persons/household. This section would be revised to clarify this reduction in population.
- 14. Chapter 10, Section 10.3.8, Page 10-11 Utilities and Service Systems: This section inaccurately and inadvertently indicates the water supply analysis conducted for the project indicates there may not be sufficient water supplies for the project. As discussed in detail in Section 4.19 of the EIR, substantial evidence has been proprided that supports aconclusion that adequate water supplies are available to serve the proposed project during normal, single dry, and multiple dry years. Despite these projections, and due to the uncertainty regarding timing of build-out of the Specific Plan Area, the EIR conservatively included a mitigation measure requiring future development to re-verify the availability of water at the time of development. The project changes described in Chapter 10 would reduce population within the Specific Plan Area, and therefore reduce demand on water supply. The impact conclusion in Chapter 10 would be clarified to reflect this determination. consistent with other sections of the EIR.

2



Key Issue Areas - Biological Resources





EIR Analysis - Biological Resources





Photo 3. Re-sprouting shrubs in the disturbed Burton Mesa chaparral habitat which receives routine brush clearing, view north. May 18, 2018

Key Issue Areas - Schools

Table 4.15-2. LMUSD School Capacities

School	Enrollment (as of December 2021)	Maximum Capacity ¹	Percent Capacity
Lange Elementary	561	646	86%
Dana Elementary	578	615	94%
Nipomo Elementary	374	450	83%
Mesa Middle School	454	570	80%
Nipomo High School	<u>875</u> 1,015	1,320	<u>66</u> 145%
Central Coast New Tech High School	249	540	46%

Source: LMUSD (2022a, 2023)



¹ Maximum capacities change based on state laws and would likely fluctuate.

Key Issue Areas - Alternatives Analysis



- County MOU / Housing goals
- Basic underlying purpose
- CEQA provisions for housing
- Feasibility





COUNTY OF SAN LUIS OBISPO